

A BILL

To abolish the Army and Air Force Exchange Service, repeal the provisions of law establishing the Army and Air Force Exchange Service, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Army and Air Force Exchange Service Abolition Act of 2026”.

SECTION 2. FINDINGS.

Congress finds the following:

(1) The Army and Air Force Exchange Service (AAFES), a component of the Department of Defense, operates retail stores, restaurants, and services on military installations.

(2) By operating government retail businesses, the AAFES expends money drawn from the Treasury on objects that are not among the enumerated powers of Congress, exceeding the “general Welfare” clause of Article I, Section 8, Clause 1, which James Madison explained in Federalist No. 41 is limited by the specific powers enumerated after it and confers no separate power to spend for any object Congress may choose.

(3) The functions of the AAFES are not “necessary and proper for carrying into Execution” any power vested by the Constitution in the Government of the United States and therefore find no support in Article I, Section 8, Clause 18, which Madison in Federalist No. 44 described as a means of executing powers already granted rather than a source of new ones, as the Anti-Federalist writer Brutus warned in his first essay of 1787 it would otherwise become.

(4) In carrying out its functions, the AAFES disregards the Ninth Amendment, which provides that “The enumeration in the Constitution, of certain rights, shall not be construed to deny or disparage others retained by the people,” including the right of the people to order their own lives, property, and affairs free of federal direction in matters the Constitution does not commit to the Federal Government.

(5) The Constitution delegates to the United States no power over retail commerce. By operating government retail businesses, the AAFES exercises powers that the Tenth Amendment reserves “to the States respectively, or to the people,” contrary to Federalist No. 45, in which Madison described the powers delegated to the Federal Government as “few and defined” and those remaining in the States as “numerous and indefinite.”

(6) The Declaration of Independence affirms that governments are instituted to secure the unalienable rights of the people and derive “their just powers from the consent of the governed,” and it charged the Crown with having “erected a multitude of New Offices, and

sent hither swarms of Officers to harass our people, and eat out their substance.” The AAFES perpetuates the centralized administration the Declaration condemned.

(7) Abolishing the Army and Air Force Exchange Service and repealing the provisions of law establishing it will reduce the size and cost of the Federal Government, return to the States and to the people the powers the Constitution reserves to them, and restore the constitutional principles of limited government and enumerated powers.

SECTION 3. ABOLITION OF THE ARMY AND AIR FORCE EXCHANGE SERVICE.

(a) In General.—The Army and Air Force Exchange Service, a component of the Department of Defense, is hereby abolished effective immediately following the enactment of this Act.

(b) Wind-Down Operations.—Immediately following the enactment of this Act, the President shall designate an appropriate official to expeditiously wind down the operations of the Army and Air Force Exchange Service, ceasing all functions, none of which shall be transferred to any other department or agency of the Federal Government.

(c) Transfer of Assets and Liabilities.—All assets, liabilities, contracts, property, and records of the Army and Air Force Exchange Service shall be transferred to the designated official under subsection (b) for appropriate disposition.

(d) Employee Transition.—Employees of the Army and Air Force Exchange Service shall be offered opportunities for reassignment within the federal government or provided with severance and retraining assistance as prescribed by existing federal law.

SECTION 4. REPEAL OF PROVISIONS OF LAW ESTABLISHING THE ARMY AND AIR FORCE EXCHANGE SERVICE.

(a) In General.—The provisions of law establishing the Army and Air Force Exchange Service, and any provision of law vesting functions in the Army and Air Force Exchange Service, are hereby repealed.

(b) Conforming Amendments.—The United States Code and all other relevant Federal laws are amended by—

(1) striking all references to the Army and Air Force Exchange Service and to any office, officer, or function established in or vested in the Army and Air Force Exchange Service;

(2) terminating every function of the Army and Air Force Exchange Service, no part of which shall be reassigned to any other department or agency of the Federal Government; and

(3) making such other conforming changes as necessary to reflect the repeal and the permanent abolition of the Army and Air Force Exchange Service.

(c) Effective Date.—The repeal under this section shall take effect immediately following the enactment of this Act.

SECTION 5. TRANSITION PROVISIONS.

(a) No Restoration of Prior Structures.—No element of the Army and Air Force Exchange Service shall revert to its organizational structure as it existed prior to the establishment of the Army and Air Force Exchange Service, and no function of the Army and Air Force Exchange Service shall be restored to any predecessor department, agency, or office.

(b) Permanent Abolition.—No department, agency, office, or other entity shall be established to carry out the functions of the Army and Air Force Exchange Service abolished by this Act.

SECTION 6. SEVERABILITY.

If any provision of this Act, or the application thereof to any person or circumstance, is held invalid, the remainder of the Act and the application of such provision to other persons or circumstances shall not be affected thereby.